

CITY OF HAYWARD AGENDA REPORT

AGENDA DATE

<u>06/20/06</u>

AGENDA ITEM

6

WORK SESSION ITEM

TO:

Mayor and City Council

FROM:

Director of Community and Economic Development

SUBJECT:

Downtown Business Improvement Area Consideration of Annual Levy

RECOMMENDATION:

It is recommended that the City Council adopt the attached resolution authorizing the levy and collection of fees within the Downtown Business Improvement Area (DBIA) for the calendar year 2007.

BACKGROUND:

The DBIA exists for the purpose of undertaking improvements and activities designed to promote the business environment in downtown Hayward. Most retail, service/professional and financial institutions within the boundaries of the DBIA are assessed an annual levy which is collected by the City's Finance Department. The levy amount, as detailed in Attachment 1, varies by business license category, and by zone in which the business is located. A small minority of business license holders located within the DBIA are exempted from the levy.

In accordance with State law, the levy may be approved each year by City Council only after the adoption of an annual report which has been submitted by a Citizens' Advisory Board, and after holding a public hearing regarding the proposed levy.

On May 23, 2006, the City Council accepted the FY 2005-06 DBIA Annual Report and FY 2006-07 budget recommendations submitted by the DBIA Advisory Board. The Report projected \$55,000 to be collected from the DBIA levy. It also allocated \$35,000 in funding by the Redevelopment Agency, as well as a transfer of \$10,000 in reserve funds. Thus, the total budget allocation for DBIA for 2006-07 is \$100,000. The DBIA's annual report recommended no changes to DBIA district boundaries, benefit zones, or the method of the levy at this time.

Notice of the June 20, 2006 public hearing was published by the City Clerk on May 27, 2006, or 10 days prior to the public hearing. It is recommended that the City Council hold the public hearing to take any testimony regarding the proposed 2007 levy, and that the City Council subsequently adopt the attached resolution authorizing the collection of assessments for the calendar year 2007.

Prepared by:

Maret Bartlett

Redevelopment Director

Recommended by:

Sylvia Ehrenthal

Director of Community and

Economic Development

Approved by:

Jesús Armas

City Manager

Attachments: Exhibit A: Downtown Business Improvement Area Annual Report and

Proposed Budget for 2006-2007 with Fee Structure

Resolution

EXHIBIT A

DOWNTOWN BUSINESS IMPROVEMENT AREA ANNUAL REPORT AND PROPOSED BUDGET FOR FY 2006-07

Background:

The Downtown Business Improvement Area (DBIA) was established in 1984. State law requires that an Advisory Board appointed by City Council submit an Annual Report identifying the activities, budget, boundaries and proposed assessments to businesses within the Improvement Area. The report may propose changes, including such items as the boundaries or benefit zones within the area, the basis and method of levying the charges, and any changes in the classification of businesses. The City Council may approve the report as submitted by the Advisory Board or may modify any particular item contained in the report and approve the report as modified.

Statement of Activities and Accomplishments for Fiscal Year 2005-06:

Fiscal Year 2005-06 BIA Revenues

The DBIA's activities during the current fiscal year were funded by business improvement area assessments, contributions from the Redevelopment Agency, and carry-over amounts in reserve from prior fiscal years. The sources of funding for the fiscal year 2005-06 were:

| 1. | BIA assessments | \$55,000 |
|----|-----------------------|-----------|
| 2. | Redevelopment Agency | \$35,000 |
| 3. | Carry-over (Reserve) | \$10,000 |
| | Total Revenues | \$100,000 |

Fiscal Year 2005-06 DBIA Activities and Expenditures

DBIA activities during this fiscal year included the coordination and promotion of public events including the Thursday Night Summer Street Parties in June, July, August, and reviving the event in September. In addition, the DBIA funded the annual "Light up the Season" event in early December. Due to unusually inclement weather the June 2004 street party was cancelled at the last minute as the vendors and entertainment were unable to participate. Other DBIA activities included the funding of downtown sidewalk cleaning efforts, promotional publications including a new Downtown Business Directory and newsletters for BIA members and the public, and the purchase of a new custom set of "Downtown Images" banners to be rotated with existing three sets in the banner program. All major activities planned for FY 2005-06 have been or are anticipated to be accomplished by the end of the fiscal year.

During the fiscal year 2005-06, the DBIA budgeted funds in the following manner:

| 1. | Summer Street Parties | \$23,600 |
|------------|-------------------------------|-----------|
| 2. | "Light Up the Season" | \$18,000 |
| 3. | Banner Maintenance & Rotation | \$11,000 |
| 4. | Publications | \$36,400 |
| 5 . | Sidewalk Cleaning | \$11,000 |
| | Total Budget 2005-06 | \$100,000 |

The Annual Report addresses the following six topic areas:

1. Proposed BIA Boundary Changes during FY 2006-07

The Advisory Board is proposing no changes to the boundaries at this time.

2. Summary of BIA Activities, Revenues and Expenditures

The DBIA's activities for fiscal year 2006-07 will be funded through annual business improvement area assessments, a contribution from the Redevelopment Agency, and a transfer of DBIA reserve funds. The proposed funding sources and amounts for fiscal year 2006-07 are:

| | Total Budget Amount (FY 2006-07) | \$100,000 |
|----|----------------------------------|-----------------|
| 3. | Carry-over (Reserve) | <u>\$10,000</u> |
| 2. | Redevelopment Agency | \$35,000 |
| 1. | DBIA assessments (projected) | \$55,000 |

For fiscal year 2006-07, the projected revenue from DBIA assessments remains at \$55,000, and funding from the Hayward Redevelopment Agency remains at \$35,000. Staff will continue to monitor revenue increases in the upcoming fiscal year to determine whether annual increases in revenue should be projected. The DBIA currently has an undesignated fund balance of approximately \$85,000.

As with prior years, the DBIA Advisory Board proposes to utilize its funds for activities that generate the greatest return within the limitations of a modest budget. The Advisory Board proposes to expend the funds on special events, promotional materials and publications, the banner program, and sidewalk cleaning/maintenance efforts. Overall, the proposed total budget for fiscal year 2006-07 is the same as the fiscal year 2005-06 budget. The proposed budget once again includes a transfer from DBIA reserves in the amount of \$10,000 to pay for non-recurring expenditures. In fiscal year 2005-06, the reserve transfer was used to update the Downtown Business Directory, at the recommendation of the Council Downtown Committee. The proposed FY 2006-07 transfer would be used to complete a new set of "Downtown Image" banners.

Given the goals expressed, the DBIA Advisory Board recommends the allocation of the fiscal year 2006-07 funds for the following activities and items:

Summer Street Parties

\$23,600

The Summer Street Parties are organized by the Hayward Chamber of Commerce under contract to the DBIA. Proposed funding for the evening street parties, which take place in June, July, August, and September is at the same 2005-06 level of \$23,600. As these events have grown in scale and popularity since they were introduced six years ago, the Chamber as well as DBIA Advisory Board members recommends continuing the fourth event taking place in September which was revived last year and was successful and well received by the community.

• "Light Up The Season"

\$18,000

This event takes place during the evening of the first Thursday after Thanksgiving Day. It started as a community tree lighting ceremony in Newman Park and for the past six years it has been gradually expanded along B Street between Mission and Foothill Boulevards, featuring holiday activities and entertainment oriented to families and the community. The members propose to work with staff and the Chamber of Commerce to reformulate the event somewhat. Due to the time of year that the event takes place seasonal weather has always had the potential to reduce attendance. The DBIA Advisory Board recommends restructuring the event to a format that promotes more participation by merchants and the community with less emphasis on outdoor activities that can be impacted by the weather. As a result, the DBIA will consider the potential for using additional indoor venues. The budget is recommended to continue at the same 2005-06 level of \$18,000, which includes \$3,000 for installation and lighting of the decorative wreaths on the streetlamps along B Street.

Banners Rotation and Maintenance

\$24,000

During fiscal year 2005-06 the DBIA Advisory Board members approved the design of a new set of banners featuring "Downtown Images" to be used in the banner rotation program. Due to the custom nature of the new banners there was additional expense for design. To remain within the authorized carryover budget of \$16,000, a partial set of banners was ordered with the members' recommendation to budget \$12,000 in FY 2006-07 to complete the set. Additionally, the cost of rotating and storing all four sets of banners is budgeted at \$12,000 for FY 2006-07, which is an increase of \$1,000 over the previous year.

Publications

\$22,400

The Board proposes to continue with the four newsletters that are mailed to businesses in the DBIA. In addition, there are two tabloids published during the year in the Daily Review to promote downtown events. One is published for Light up the Season and the second will be published to kick off the Summer Street Parties. The budget for this line item is \$14,000 less than the FY 2005-06 level. The FY 2005-06 budget required the extra funds to update the Downtown Business Directory.

• Sidewalk Cleaning

\$12,000

The downtown sidewalks are pressure washed in late spring throughout the downtown with a second cleaning in early fall along B Street between Watkins Street and Foothill Boulevard. The budget for this has been increased by \$1,000 over the previous year.

3. Proposed Budget Expenditures 2006-07

| 1. | Summer Street Parties | \$23,600 |
|----|----------------------------------|-----------|
| 2. | "Light Up the Season" | \$18,000 |
| 3. | Banners - Maintenance & Rotation | \$24,000 |
| 4. | Publications | \$22,400 |
| 5. | Sidewalk Cleaning | \$12,000 |
| | Total Proposed Budget 2006-07 | \$100,000 |

4. Proposed Method and Basis for Levying DBIA Assessments

The DBIA zones and levy (fee structure) are indicated on Attachment 1 of this report.

No changes are proposed at this time.

5. Contributions from other Sources

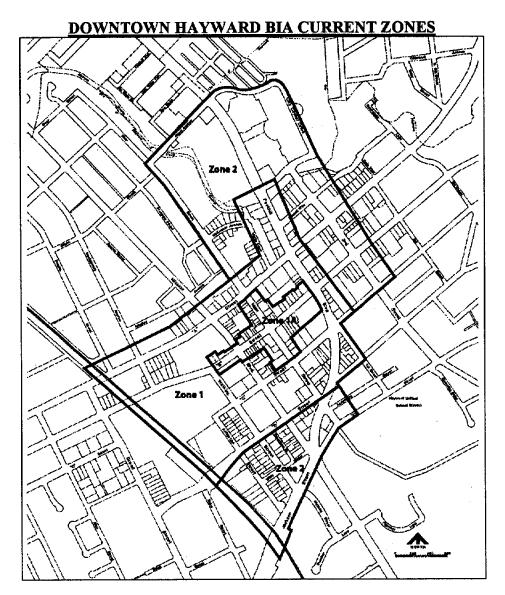
Other proposed sources of contributions for FY 2006-07 include \$35,000 from the Hayward Redevelopment Agency, and a transfer of \$10,000 from reserves.

6. Closing Statement of the Board

The DBIA Advisory Board looks forward to continued progress and cooperation with the downtown merchants and the City in the upcoming year.

Attachment 1: DBIA Zones and Fee Structure

ATTACHMENT 1



BIA FEE STRUCTURE

All businesses classified as PROFESSIONAL SERVICE AND MISCELLANEOUS NON-RETAIL which are located in **Zone 1A** shall pay a flat fee of \$125.00 per year. **Zone 1** is a flat fee of \$75.00 per year.

All businesses classified as FINANCIAL which are located in **Zone 1A** shall pay a flat fee of \$325.00 per year. **Zone 1** is a flat fee of \$200.00 per year.

All businesses classified as PROFESSIONAL SERVICE AND MISCELLANOUS NON-RETAIL which are located in **Zone 2** shall pay a flat fee of \$75.00 per year.

All businesses classified as FINANCIAL which are located in Zone 2 shall pay a flat fee of \$200.00 per year.

All businesses classified as RETAIL shall pay an assessment based on the following gross receipts schedule:

| GROSS RECEIPTS | ZONE 1A | ZONE 1 | ZONE 2 | GROSS RECEIPTS | ZONE 1A | ZONE 1 | ZONE 2 |
|-----------------------|----------|----------|----------|---------------------------------------|----------|----------|----------|
| Less than \$100,000 | \$145.00 | \$120.00 | \$ 90.00 | \$400,001 - \$ 500,000 | \$355.00 | \$330.00 | \$250.00 |
| \$100,001 - \$150,000 | \$175.00 | \$150.00 | \$115.00 | \$500,001 - \$ 750,000 | \$425.00 | \$400.00 | \$300.00 |
| \$150,001 - \$200,000 | \$205.00 | \$180.00 | \$135.00 | \$750,001 - \$1,000,000 | \$495.00 | \$400.00 | \$300.00 |
| \$200,001 - \$300,000 | \$255.00 | \$230.00 | \$175.00 | \$1,000,001 and up | \$525.00 | \$400.00 | \$300.00 |
| \$300,001 - \$400,000 | \$305.00 | \$280.00 | \$210.00 | · · · · · · · · · · · · · · · · · · · | | | |

DRAFT

HAYWARD CITY COUNCIL

RESOLUTION NO. __06-___

772 5/31/04

Introduced by Council Member_____

RESOLUTION CONFIRMING THE ANNUAL REPORT AND AUTHORIZING THE DOWNTOWN BUSINESS IMPROVEMENT AREA (DBIA) LEVY FOR CALENDAR YEAR 2006

WHEREAS, on May 23, 2006, the City Council accepted the FY 2005-06 DBIA Annual report; and

WHEREAS, the Council established June 20, 2006, as the date for the public hearing on the levy and provided for oral and written protests at that hearing; and

WHEREAS, the DBIA Advisory Board recommended no changes to the DBIA district boundaries, benefit zones or the method of the levy.

NOW THEREFORE BE IT RESOLVED that the City Council of the City of Hayward finds as follows:

- 1. The resolution of intention was appropriately adopted and the required notice of the assessment hearing given.
- 2. The assessment hearing has been held and all oral and written protests considered.
- 3. There has not been a majority protest to the assessment.
- 4. All properties in the district will derive benefit from the assessment in proportion to the assessment.

BE IT FURTHER RESOLVED that the Council hereby confirms the DBIA Annual Report and orders the levies contained in the report.

| IN COUNCIL, HAYWARD, CALIFO | RNIA, 2006 |
|--------------------------------------|--------------------------------------|
| ADOPTED BY THE FOLLOWING V | OTE: |
| AYES: COUNCIL MEMBERS: MAYOR: | |
| NOES: COUNCIL MEMBERS: | |
| ABSTAIN: COUNCIL MEMBERS: | |
| ABSENT: COUNCIL MEMBERS: | |
| ATTES | ST:City Clerk of the City of Hayward |
| APPROVED AS TO FORM: | |
| | |
| City Attorney of the City of Hayward | |